Message Text

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PAGE 01 STATE 051711 ORIGIN EB-08

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P 282236Z FEB 78 FM SECSTATE WASHDC TO AMEMBASSY VIENNA PRIORITY

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E.O. 11652: N/A

TAGS: EAIR, AU

SUBJECT: CIVAIR: AUSTRIAN DENUNCIATION OF CIVAIR AGREEMENT

REF: A) STATE 051686; B) MAGNOR-AMBACH TELCON 2/28 C) VIENNA 1816

- 1. REF A TRANSMITTED TEXTS OF DRAFT MEMORANDA OF CONSULTATION EACH SIDE TABLED DURING FEB 15-17 CONSULTATIONS. WHILE BOTH SIDES MADE SOME PROGRESS ON MELDING OF TEXTS BEFORE REACHING IMPASSE AT PARA 4 OF AUSTRIAN TEXT, THESE EFFORTS WERE NOT SET DOWN IN REVISED JOINT TEXT.
- 2. RE FURTHER APPROACHES TO AUSTRIANS FOLLOWING

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PAGE 02 STATE 051711

UP ON AMBASSADOR'S DISCUSSIONS WITH PAHR, (REF C),
DEPARTMENT LEAVES TO EMBASSY'S DISCRETION DECISION
AS TO WHAT LEVEL OR LEVELS THEY SHOULD BE MADE.
POINTS THAT SHOULD BE EMPHASIZED ARE (A) US RECOGNIZES
AUSTRIAN CONCERNS WITH RESPECT TO AUA THIRD AND
FOURTH FREEDOM EUROPEAN ROUTES; (B) WITH GREAT
DIFFICULTY US DELEGATION PROVIDED SHORT-TERM

SOLUTION MEETING THESE CONCERNS; (C) US DELEGATION PROPOSED OTHER SOLUTIONS AND OFFERED TO RENEGOTIATE ROUTE ANNEX OF AGREEMENT TO MEET THESE CONCERNS IN LONGER TERM; (D) US IS DISAPPOINTED, THEREFORE, THAT AUSTRIAN DELEGATION REJECTED THESE PROPOSALS, INCLUDING PROPOSAL TO CONTINUE TALKS AT THE EARLIEST POSSIBLE DATE; (E) US DOES NOT AGREE WITH APPARENT AUSTRIAN VIEW THAT DENUNCIATION SHOULD BE A CONDITION PRECEDENT TO NEGOTIATION; (F) US DOES NOT BELIEVE "NEGOTIATION" MEANS THE TOTAL CAPITULATION OF ONE PARTY TO DEMANDS OF OTHER PARTY AND BELIEVES TOO THAT AUSTRIA SHARES THIS VIEW; (G) AND US IS CONFIDENT A MUTUALLY SATISFACTORY RESOLUTION OF CURRENT PROBLEM CAN BE REACHED WITHOUT DENOUNCING AGREEMENT.

3. DEPARTMENT HAS NOT YET RECEIVED NOTE FROM AUSTRIAN EMBASSY SERVING NOTICE OF TERMINATION OF AGREEMENT. US DEL ADVISED AUSTRIAN DEL AT CLOSE OF CONSULTATION THAT THIS WOULD BE NECESSARY. HENCE, DEPARTMENT DOES NOT CONSIDER AUSTRIAN DENUNCIATION TO BE FAIT ACCOMPLI. EMBASSY MAY AT ITS DISCRETION POINT THIS OUT TO AUSTRIANS. VANCE

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